

Factors Affecting Emergency Obstetric Care Regulation Implementation in Vietnam

HESVIC Project: Health system stewardship in Vietnam, India and China

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Background

In Vietnam, the maternal mortality ratio (MMR) fell from 165/100,000 to 63/100,000 live births during 2002-2007 but discrepancies still exist among urban and remote areas [1].



Figure 1: Maternal mortality rates in regions of Vietnam

According to the WHO, emergency obstetric care (EmOC) is one of three key measures to reduce MMR. To achieve this in Vietnam, commune and district levels need to implement basic and comprehensive EmOC respectively. To do this, the Ministry of Health developed several policies, including Decision No 385/2001/QĐ-BYT, detailing EmOC technical roles and responsibilities for different organizational levels in the reproductive health system [2].

Research Objectives

- Review existing regulations on EmOC in Vietnam since 1993.
- Explore factors affecting the implementation of the regulation in increasing coverage and equitable access to good quality EmOC services.

Methods

EmOC research was one of three case studies in the health stewardship and regulation of maternal health in Vietnam, India and China (HESVIC) conducted between 2009-2012 [3].

A qualitative approach was employed. Fieldwork was conducted in 8 communes in 4 districts within 2 provinces, one in the North and one in the South of Vietnam. 65 key informant in-depth interviews at different levels were conducted. Secondary data collection and NVIVO software 8.0 was used for data management and analysis.

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Findings

Emergency Obstetric Care Policy Timeline



Figure 2: Policy timeline on emergency obstetric care in Vietnam since 1993

Implementation of EmOC Regulation

Implementation was modest in that the studied regulation had very limited effects in increasing coverage and equitable access to good quality EmOC services.

EmOC services	2007	2010
District level		
C-section	63.0%	68.2%
Blood transfusion	47.0%	59.8%
Commune level		
Basic EmOC		29.6%

Table 1: The provision of EmOC services at district and commune levels, 2007 & 2010
Source: Maternal and Child Health Department, MCH network survey report 2007 and 2010

District level: 9/10 district hospitals in the north and 4/8 district hospitals in the south provinces had human and infrastructure resources (i.e. operational theatres) to undertake comprehensive EmOC.

Commune level: all commune health centers (CHCs) in the study provided most EmOC functions except for the availability of anticonvulsants. Only 1/8 CHCs provided anticonvulsant medicines, specifically Magnesium sulfate.

Factors Affecting Implementation

Lack of Resources

Shortage of human resources in obstetric theatres; blood banks, and other infrastructure frequently cited reasons for EmOC service lack of resources at district level is of critical importance.

District Health Reform

Since 2005, the district health system has a district hospital, preventive health center structure has made the reporting procedure difficult in providing monitoring visits.

Health Seeking Behavior of Clients

Better living conditions and small family size lead pregnant women to seek a high quality delivery.

I think delivery at the provincial level or at a safer. Better to go straight to the provincial level.

Conclusion

- Main factors influencing implementation include: lack of resources, district health reform, behaviour of clients. Enhancing resource availability is of critical importance.
- Revision of EmOC policy is needed in order health system after reform and address guidelines should be provided for all levels.

Reference

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